## Message Text

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**ORIGIN STR-04** 

INFO OCT-01 EUR-12 IO-10 ISO-00 GSA-01 DODE-00 AID-05

CEA-01 CIAE-00 COME-00 EB-07 EA-06 FRB-03 INR-07

NEA-10 NSAE-00 OPIC-03 SP-02 TRSE-00 CIEP-01 LAB-04

SIL-01 OMB-01 SS-15 NSC-05 L-03 PA-01 PRS-01 USIA-06

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DRAFTED BY STR:MPOMERANZ/DLF
APPROVED BY STR:AMB.CYEUTTER
STATE:WCLARK/NACHILLES
COMMERCE:KKUWABARA
TREASURY:MFELDMAN
LABOR:JKENYON
DOD:RBOOTON
GSA:PREAD

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R 171901Z JUL 75
FM SECSTATE WASHDC
TO AMEMBASSY LONDON
INFO USMISSION OECD PARIS
USDEL MTN GENEVA
USMISSION EC BRUSSELS

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E.O. 11652: N/A

TAGS: ETRD, OECD

SUBJECT: GOVERNMENT PROCUREMENT

REFERENCES: (A) STATE 151341 (B) LONDON 10301

1. WE APPRECIATE REPORT PROVIDED IN REFTEL (B) AND COMPLIMENT THE EMBASSY FOR THE RESPONSE TO WITCHELL REPORTED CONFIDENTIAL

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IN PARAGRAPH 4. FYI. IT IS OUR OPINION THAT THE BRITISH

HAVE BEEN ABLE TO MAINTAIN A HIGHLY RESTRICTIVE PROCUREMENT SYSTEM BY UTILIZING PROCEDURES AND PRACTICES WHICH INSURE THAT FOREIGN BIDDERS ARE UNAWARE OF OPPORTUNITIES; ARE GIVEN THE RUN-AROUND WHEN THEY LEARN OF OPPORTUNITIES; AND, IN THE RARE CASES WHEN THEY DO PARTICIPATE, ARE FRUSTRATED IN ADVANCING THEIR CAUSE OR OBTAINING RESPONSES FOR WHY THEY HAVE BEEN UNSUCCESSFUL. END FYI.

- 2. WE WOULD APPRECIATE KNOWING THE DEGREE TO WHICH MORE SENIOR POLITICAL LEVEL OFFICIALS HAVE FOCUSED ON BRITISH INPUT TO TOWP. IF WITCHELL'S ROLE IN PARIS MEETINGS HAS BEEN DIRECTED BY POLITICAL SUPERIORS WE CLEARLY HAVE MAJOR PROBLEMS WITH U.K. ON PROCUREMENT ISSUE. WITCHELL HAS BEEN IN FOREFRONT OF THOSE STRONGLY OPPOSED TO PUBLICATION OF AWARDS; STRIVING TO OBTAIN WIDEST POSSIBLE RECOURSE TO SINGLE TENDERING (CLEARLY FOR PURPOSES OF ALLOWING BRITISH TO ESCAPE APPLICATION OF CODE FOR INDUSTRIAL POLICY PURPOSES); REFUSING TO PROVIDE MEANINGFUL DATA THAT WOULD ILLUMINATE WHAT GOVERNMENTS ARE DOING IN PROCUREMENT SPHERE; AND, RESISTING ANY KIND OF DISPUTE SETTLEMENT MECHANISM WHICH WOULD ENSURE DUE PROCESS FOR BIDDERS.
- 3. DURING ROY DENMAN'S VISIT TO STR ON JULY 8, PASSING REFERENCE WAS MADE TO OUR REFTEL (A) INITIATIVE. THE FOLLOWING POINTS WERE MADE BRIEFLY TO HIM: (1) TREATY OF ROME REQUIRES LIBERALIZATION OF GOODS PROCUREMENT WITHIN EC; AND (2) WHY LIMIT OPENING OF U.K. PROCUREMENT TO JUST OTHER EC COUNTRIES WHEN WIDER INTERNATIONAL AGREEMENT WOULD OPEN MARKETS TO U.K. MANY TIMES LARGER THAN ALL OF COMMUNITY (U.S. ALONE HAS ANNUAL CIVILIAN GOODS PROCUREMENT OF APPROXIMATELY DOLLARS 8 BILLION) WITHOUT ANY GREATER THREAT TO U.K. PROCUREMENT THAN THAT PROVIDED BY FRG AND FRANCE.
- 4. EXPERIENCE SHOWS U.K. ONLY A RELUCTANT PARTICIPANT IN THIS EFFORT. CONSEQUENTLY WE HAVE NOT IN RECENT YEARS SOUGHT TO PRESSURE THE U.K. WE RECOGNIZE THAT THE DISCUSSIONS IN BRUSSELS ON THE COMMUNITY DIRECTIVE PRESENTS THE PRIMARY PRESSURE POINT ON THE BRITISH. GIVEN THEIR CURRENT ECONOMIC AND POLITICAL PROBLEMS WE SEE NO PRESENT CONFIDENTIAL

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REASON TO CHANGE THIS POLICY.

5. IN LIGHT OF ABOVE, WE WOULD APPRECIATE EMBASSY VIEW AS TO LEVEL AT WHICH U.K. PROCUREMENT POLICY BEING FOR-MULATED. FURTHER, WITHOUT SPECIAL APPROACHES, WOULD APPRECIATE EMBASSY SEEKING EVERY OPPORTUNITY TO CONVINCE SENIOR U.K. OFFICIALS THAT THEIR OWN INTERESTS WOULD BE SERVED BY GIVING MORE THAN LIP SERVICE TO WITCHELL'S AND

OTHER PRIOR U.K. REPS. OFT-QUOTED LINE QUOTE THAT U.K. PROCUREMENT POLICY IS SOLELY FOR PURPOSES OF OBTAINING BEST-VALUE FOR MONEY. ENQUOTE

6. FYI. RE PARA 3 OF REFTEL (B). FREQUENCY OF MEETINGS IS A FUNCTION OF READINESS OF GOVERNMENTS TO MAKE PROGRESS. U.S. INCLINED TO ACCELERATING MEETING SCHEDULE AS SOON AS WE SEE DISPOSITION OF BRITISH AND OTHERS TO PROCEED MORE RAPIDLY. FURTHER, THE U.S. POSITION ENVISAGES THE POSSIBILITY OF A MORE LIMITED INSTRUMENT BUT NOT IF THE LIMITATION IS SOLELY DIRECTED TO REMOVING SAFEGUARDS THAT INSURE THE HONESTY OF THE SYSTEM. SURVEILLANCE CERTAINLY FALLS IN THAT CATEGORY. END FYI. KISSINGER

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: POLICIES, GOVERNMENT PROCUREMENT, TRADE ORGANIZATIONS, MEETINGS

Control Number: n/a Copy: SINGLE Draft Date: 17 JUL 1975 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE168630

Document Number: 1975STATE168630
Document Source: CORE
Document Unique ID: 00
Drafter: MPOMERANZ/DLF
Enclosure: DG ALTERED
Executive Order: GS Errors: N/A

Film Number: D750248-0741

From: STATE

Handling Restrictions: n/a

Image Path:

Legacy Key: link1975/newtext/t19750746/aaaabowa.tel Line Count: 128 Locator: TEXT ON-LINE, ON MICROFILM

Office: ORIGIN STR Original Classification: CONFIDENTIAL Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators: n/a Previous Classification: CONFIDENTIAL Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 STATE 151341, 75 LONDON 10301
Review Action: RELEASED, APPROVED
Review Authority: CunninFX

Review Comment: n/a Review Content Flags: Review Date: 22 APR 2003

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <22 APR 2003 by ShawDG>; APPROVED <06 OCT 2003 by CunninFX>

**Review Markings:** 

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JÚL 2006

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: GOVERNMENT PROCUREMENT TAGS: ETRD, US, UK, OECD

To: LONDON

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006